



## Women in Science and Technology

**Jeevan Babu  
Kakumanu**

Department of Economics, Government Degree College, Razole - 533242, Andhra Pradesh.

**A.S.S. Sowjanya**

Department of Zoology, Government Degree College, Yeleswaram, E.G.Dt. Andhra Pradesh.

**Naveen Kumar  
Kakumanu**

Department of Mathematics, Kakaraparti Bhava Narayana College, Vijayawada - 520001, Andhra Pradesh.

**ABSTRACT**

*Skill gaps are a key constraint to innovation, hindering productivity growth and economic development. In particular, shortages in the supply of trained professionals in disciplines related to Science, Technology, Engineering, and Mathematics (STEM) may weaken the innovation potential of a society. A wide gender gap has persisted over the years at all levels of STEM disciplines throughout the world. Although the participation of women in higher education has increased, they are still underrepresented. Latin America is no exception. The untapped potential of fully trained and credentialed women represents an important lost opportunity not only for women themselves but also for society as a whole. Although there is growing recognition of the importance of the issue in developing countries, Latin America faces a lack of information that prevents researchers from deepening the understanding of this phenomenon and policymakers from designing effective interventions. This note aims to contribute to the academic and policy debate in the region by reviewing the main factors put forward in the literature to explain gender inequalities in recruitment, retention, and promotion in STEM disciplines and by providing evidence of the scope and result of policies directed to obtain a better gender balance in the sector.*

**KEYWORDS :** Science, technology, occupation, academic promotion.

**1. Introduction**

Skill gaps are a key constraint to innovation, hindering productivity growth and economic development. In particular, shortages in the supply of trained professionals in disciplines related to science, technology, engineering, and mathematics (STEM) may weaken the innovation potential of a society. Empirical studies show that countries with a higher proportion of engineering graduates tend to grow faster than countries with a higher proportion of graduates in other disciplines. In addition, future technical change is likely to be linked to abilities and tasks related to STEM disciplines.

A wide gender gap has persisted over the years at all levels of STEM disciplines throughout the world. Although women have made important advances in their participation in higher education, they are still underrepresented in these fields. This problem is more acute at the senior-most levels of academic and professional hierarchies. Gender equality in science, technology, and innovation is not simply a matter of fairness. A more equitable gender balance is believed to enhance the recruitment of the most talented, irrespective of gender, tapping a partially unexploited resource. A more inclusive workforce is assumed to be more innovative and productive than one which is less so (National Academy of Sciences, 2006). Having scientists and engineers with diverse backgrounds, interests, and cultures assures better scientific and technological results and the best use of those results. Gender equality is seen as a way to promote scientific and technological excellence rather than just improving opportunities for

women. The untapped potential of fully trained and credentialed women who might be interested in STEM but chosen not to pursue degrees in these fields or who decide to change careers because of obstacles, real or perceived, represents an important lost opportunity not only for women themselves but also for society as a whole. Career impediments for women deprive societies of scarce human resources, which is detrimental to competitiveness and development. More research is needed to identify the root cause of gender disparities in these fields and to develop appropriate policy responses.

Although there is growing recognition of the importance of the issue in developing countries, most of the literature on gender inequalities in STEM and the policies designed to rectify them relate to the United States and Europe. Not only are women in Latin America underrepresented in STEM fields; they are

also under-measured, and the lack of information has prevented researchers from deepening understanding of the reasons for this gap. It has also prevented Latin American policymakers from designing effective interventions.

This paper aims to contribute to the academic and policy debate in Latin America on gender in STEM. Section 2 reviews the main hypotheses and factors put forward in the literature to explain inequalities in recruitment, retention, and promotion up the career ladder. Section 3 presents the most important policies put in place worldwide to contribute to a better gender balance in STEM fields. Section 4 concludes with final comments.

**2. Barrier to the Participation of Women in STEM**

A full understanding of the factors constraining women's career paths in STEM has often been hampered by the persistence of several myths and clichés. Table 1 presents some of these commonly held beliefs and contrasts them with existing evidence.

**2.1 Higher Education**

Although the first interaction with science and mathematics occurs in elementary and secondary education, tertiary education is the critical step in which students decide their future careers. The transition from high school to higher education has been identified as the point at which both the largest proportion of students leave the science and technology trajectory and the exit rates of women exceed those of men by the largest margin. At the same time, women seem less inclined than men to choose a STEM discipline when completing a non-scientific or technological track in high school. While women's participation overall in higher education has been growing around the world in the past decades, tertiary enrollment rate increases have been concentrated in fields where women's participation was already high (UNESCO, 2007). But female representation in STEM disciplines remains low, due to several factors which have a negative effect on information access, study field selection, retention, and graduation. The literature indicates that preferences, motives, values, stereotypes, and cultural norms can explain this situation.

Ceci and Williams (2011) affirm that in the United States, "the primary factors in women's underrepresentation [in science] are preference and choices—both freely made and constrained. Females make this choice despite earning higher math and science grades than males throughout schooling." Students' plans for their future education and

careers are influenced by their expectations about their social roles. Anticipated family roles and responsibilities play a central part in future planning and influence individuals' expectations. Based on a survey of 600 Swiss university students who were asked about their reasons for selecting a field of study, Suter points out that women prefer careers that do not conflict with family responsibilities and are useful in child rearing, such as education, psychology, or medicine. Therefore, it seems that women do not consider STEM fields to be

family-friendly. In addition, finds that it may be hard to combine family and work in some fields (e.g., those that demand many lab hours) than in other fields (e.g., social sciences).

Other authors note that women are drawn to fields that are more related to people than to numbers. In a similar vein, Gilbert, Cretz, and Roten and Alvarez highlight that in Switzerland "empirical evidence suggests that young men make their choice mostly based on career prospects, whereas women are also motivated by social and/or political commitments." OECD states that "students who evaluate social skills and key competences as important for working in a modern economy may be discouraged from pursuing engineering studies, especially women."

Stereotypes, social norms, and cultural practices also lead to the segregation of women into certain fields of study. Zubiet indicates that, in Latin America, stereotypes have worked as ideological and social barriers preventing females from significantly impacting these professions. In addition, Suter argues that stereotypes deter women from careers in STEM fields because many believe these fields to be more related to male than female characteristics. Family background and the absence of female role models can also influence women's participation in STEM careers. Xie argues that young people make career choices on the basis of adult workers' experiences. When women become successful in a field, then the next generation is more likely to emulate their success. In addition, a woman's family could influence her selection of a field of study. Suter states that female students in engineering and other branches of science often have a least one parent with a profession in one of these disciplines. This clearly points to the importance of having a female role model working in a male-dominated profession or field of study.

In male-dominated fields such as STEM ones, cultural norms are a key factor in explaining the low participation of women. NAS highlights that STEM department culture in the United States influences female recruitment because male professors may feel more comfortable working with male students and women may feel marginalized or unwelcome (unintentionally). This report also notes that in graduate school women may find a chilly climate, face harassment, and not be engaged by faculty in professional socialization. If women are having more negative experiences in graduate school than men, they may be more inclined to leave. Cultural norms and stereotypes can also affect women's access to accurate information, as well as their perceptions regarding STEM careers. UNESCO states that qualified girls may not receive appropriate information on Science and Technology courses and careers and may be steered into other fields. Many girls and their advisors are influenced by stereotypes that tell them that certain jobs are for men only. Grubb argues that popular knowledge of the costs and benefits of higher education are drastically out of kilter with reality and may constitute a barrier to education. In addition, BITC points out that despite high aspirations among ethnic minorities and women, these groups have downward misperceptions of future rewards in many of the key professions, effectively inhibiting them from choosing these careers. Women are less informed about wages for less popular disciplines. Unfortunately, they seem to be uninformed with a downward bias.

## 2.2 Career Development

The gender gap in STEM labor force participation is in most cases wider than the gender gap in educational trajectory. This evidence suggests that U.S. women face more significant barriers to becoming scientists or engineers than do men with comparable educational credentials. Indeed, Xie (2006) shows that eliminating gender differences in the attainment of educational credentials would only slightly narrow the gender gap in participation in STEM occupations. Hence, most of the gender gap comes from the utilization of the education among those who have attained it.

Female career development in these fields is characterized by vertical segregation, meaning that women are concentrated

at the bottom of the hierarchy but not present in decision-making or leadership positions. In this sense, two different effects associated with the development of women's professional life have been identified: revolving doors and the glass ceiling. The former is related to the high exit rates of women who enter male-dominated fields and the latter refers to the difficulties that women face in rising to the top because of slow or blocked career progress.

After graduation, women have to overcome several barriers in order to enter and progress in their professional careers. These include biased recruitment and hiring procedures, restrictive regulations, biased promotion practices, lack of access to networks, stereotypes, work-life balance issues, and evaluation practices. All of these barriers affect women's access to STEM fields, hiring and promotion opportunities, retention, and career success.

## 3. Policies to Promote the Participation of Women

Around the world, governments, universities, and international organizations have been designing and implementing policies to overcome the barriers mentioned in Section 2 and to promote women's participation in scientific and technological fields. While many of these policies are targeted to solve problems related to a particular career stage, several of those actions affect more than one stage at a time.

In Europe, most of the countries have undertaken efforts to incorporate gender equality in STEM. In fact, the majority of EU member countries have implemented policies related to women and science, committing to gender mainstreaming, creating National Committees on Women and Science, publishing sex-disaggregated statistics, and promoting gender studies and research. However, the implementation of more specific policies varies widely across the region. A first group of programs centers on increasing women's participation in tertiary science education, including mentoring programs which link Ph.D. students, post-docs and senior members (Norway and Germany), and motivational meetings for female school leavers. Some policies attempt to make scientific fields more appealing for women. These policies aim to overcome gender differences in teaching and enhance the image of STEM career.

## S&T Women's Support Programs

### Women Give New Impetus to Technology (Germany) :

The main objective of this non-profit organization ("Competence Center Technology-Diversity-Equal Chances") is to help shape Germany's path toward becoming an information- and knowledge-based society. To this end, it develops and carries out a wide range of initiatives and projects that exploit the potential of women and men in all spheres of society and work. The organization groups its activities into three areas of expertise: digital integration, focusing on equal access to changed lifestyles and labor markets; training, further education and careers, concentrating on gender-oriented vocational and life planning and the transition from school to work; and higher education, science and research, to intensify efforts to promote talented young women in relevant academic subjects and research. The goals of the organization's measures and projects are to strengthen media literacy and increase Internet use; to foster new ways of thinking about career orientation and life planning; and to promote equal opportunity and excellence in higher education, science, and research.

### The Great EXPERIMENT (Belgium):

The Great Experiment is an interactive exhibition about the talents of women and men. Through more than 40 interactive exhibits, visitors participate in an experiment to find out what women can do better than men or what men can do better than women. People of all ages can discover their own and each other's talents and skills. The exhibition lets women and men discover that science and technology are not exclusively "men's work."

### Athena Project (UK):

Hosted by the Royal Society of London, the aim of this project is to promote the careers of women in science and technology at all UK universities and research institutions and to increase the number of women in high-level positions. In collaboration with UK universities, the project developed the "Athena Guide to Good Practice," which offers approaches for making S&T departments more hospitable to female faculty members. These strategies include developing men-

toring and networking programs and instituting good management practices.

### The ETHNIC Project (EU):

The European Commission's ETHNIC (Raising Awareness of Science and Technology among Ethnic Minorities) project ran from 2003 to 2005. The main objective was to raise awareness of science and technology among ethnic minorities, emphasizing engineering, IT, and biotechnology. The target beneficiaries of the 80 million euro project were young people from ethnic minorities, parents, the science and technology community, and the media. The project was based on a multi-level program of activities, encompassing after-school sessions, information days, seminars, consultative panels, and exhibitions. Project partners came from Austria, the UK, Slovenia, the Czech Republic, Hungary, and Italy. The Slovenian and British partners are continuing with the development of tools, primarily training guides.

### SciTech (Sweden):

Commissioned by the Swedish government, the National Agency for Higher Education created SciTech, a five-year program to enhance public interest in science and technology especially among young adults. Another objective of the program is to stimulate the development of new methods of education in these fields. In order to offer a wide variety of courses and programs, such as IT courses on the popular subject "computer knowledge," various types of institutions work together. Besides these courses, the program offers career counseling for careers in science and technology and individually tailored study plans. Courses, which prepare students for higher education, are also organized. A unique characteristic of the initiative is its focus on gender equality. Special university classes for women have been arranged within the framework of the SciTech program. This may have contributed to the recent increase in the number of girls studying science and technology in Sweden. The Swedish government provides funding of approximately 400 million euro annually to the program.

### Increasing the Participation and Advancement of Women in Academic Science and Careers - Advance Program (USA):

The goal of the National Science Foundation's (NSF) ADVANCE program is to increase the representation and advancement of women in academic science and engineering careers, thereby contributing to the development of a more diverse science and engineering workforce. ADVANCE encourages institutions of higher education and the broader science, technology, engineering, and mathematics (STEM) community, including professional societies and other STEM-related not-for-profit organizations, to address various aspects of STEM academic culture and institutional structure that may differentially affect women faculty and academic administrators. This multi-component program provides three types of awards: institutional transformation, leadership, and fellows. The Institutional Transformation (IT) grants are designed to systematically transform institutional practices and climate at universities and colleges in order to recruit, retain, and promote women in academic science and engineering careers. This work seeks to engage all stakeholders, within an institution and beyond, in the achievement of these goals. In particular, the program aims at facilitating the transition of girls interested in STEM disciplines from secondary school to universities, through admittance campaigns focused on girls and scholarship programs. Since 2001, the NSF has invested over \$130 million to support ADVANCE projects at more than 100 institutions of higher education and STEM-related not-for-profit organizations.

### 2. International Initiatives Promoting Women's Careers in S&T

Countries have been implementing policies, programs, and strategies to encourage and support women's participation in science and technology fields, especially in those which they have been historically underrepresented, such as engineering and physics. Following are some of these initiatives:

#### Norwegian University of Science and Technology (NTNU)

This university has implemented women's mentoring programs in order to promote gender equality and organizational development. The main purpose of this program is to facilitate a constructive dialogue between the mentor and the mentee. In addition, the NTNU also provide-

sa "startpackage" to women who are in male-dominated departments to support their research activities.

### The European Platform of Women Scientists (EPWS)

EPWS is an international non-profit organization that represents the needs, concerns, interests, and aspirations of more than 12,000 women scientists in Europe and beyond. Since its inception in 2005, more than 100 networks of women scientists and organizations promoting women in science from 40 countries have joined the Platform, working for the promotion of equal opportunity in the research fields of all scientific disciplines and aiming to give women scientists a voice in European research policy.

### Netherlands Aspasia Program

The Aspasia program was launched in 1999 by the Ministry of Education, Culture and Science, the Association of Universities in the Netherlands and the Netherlands Organization for Scientific Research (NWO) and has been designed to alleviate the under-representation of women in the upper echelons of academia. The aim of Aspasia is to encourage the promotion of female academic senior lecturer (or professorial) level. Aspasia is linked to two of the NWO's competitive grant schemes: Vidi (for experienced researchers) and Vici (for researchers of professorial quality). Aspasia provides grants to help more female scientists progress to associate and full professorships. The program has boosted the proportion of women among associate professors from 9 percent in 1999 to 14 in 2003. At the same time, the grantees felt that the program encouraged them to develop their own research and view it as a recognition for their own efforts and performances.

### G&D-Rockefeller Fellowship Program

The Rockefeller Foundation in 2005, joined by the Syngenta Foundation for Sustainable Agriculture in 2006, funded the CGIAR Gender & Diversity Program (G&D) to design and implement a pilot fellowship program to enhance the careers of women crop scientists in East Africa, in particular in Kenya, Tanzania and Uganda. A core concept, it organized formal mentoring by a senior scientist for each fellow throughout her fellowship as well as leadership and negotiations training and access to electronic networking with women scientists around the world.

### Borlaug Fellowship Program

The Norman E Borlaug International Agricultural Science and Technology Fellows' Program launched a Women in Science (WIS) component in 2005. This program also was based on a form of mentorship, but its approach emphasized short-term scientific training and research collaboration. Young women scientists working in agriculture in West African institutions were supported to spend four to six weeks at highly regarded US universities to initiate collaborative research on a topic of mutual interest with successful senior scientists who served as their short-term mentors. The Borlaug Women in Science Fellowship Program is funded by the USA Agency for International Development (USAID) and managed by the US Department of Agriculture (USDA).

### 3. Evaluation of ADVANCE Fellows Program

In 2004, the National Science Foundation performed an interim assessment of the ADVANCE Fellows Program. This evaluation found that 34 percent of awardees vs. 24 percent of declinees had acquired a tenure-track position since the time of application; two-thirds of the non-tenure-track awardees indicated that ADVANCE research support had facilitated their research productivity and better positioned them to secure a tenure-track position; 57 percent of declinees reported essentially no change in professional circumstances; and 20 percent of those declinees said that their circumstances had worsened.

The benefits of the program include: preventing women from leaving academia, time and resources to conduct research, buyout of teaching loads, the ability to build independent research programs; better positioning to look for permanent jobs; use of the award as an negotiating chip in interviews; opportunity to retool, build new skills, and become more marketable; recognition, especially from external sources; leverage for bringing in additional funding; serving as a solution to balancing dual academic careers; and academic reentry, retention, and career development.

### 4. Final Comments

The incomplete exploitation of women's potential in STEM areas constitutes an important lost opportunity for society. However, women face multiple barriers that prevent their recruitment, retention, and promotion-

along the entire STEM career path.

Depending on career stage, a number of obstacles have been identified in the literature, mostly with respect to developed countries. Personal preferences, stereotypes, lack of role models, and cultural norms impact women's choices in higher education, while gender-biased recruitment, hiring and evaluation processes, restrictive regulations and norms, -exclusion from networks, male-dominated culture, and work-family conflicts have significant direct negative effects on various aspects of women's career development. Moreover, women face several additional barriers that affect their performance and consequently their career progression, such as lack of access to information, funding or institutional support, biased research evaluation procedures, and low recognition in the field.

Several countries have recognized the significance of these barriers and have implemented policy instruments to overcome them and encourage gender parity in science. Despite these efforts, differences in participation, productivity, and progression up the academic and technological ladders persist. This is even truer in Latin America, where policies aimed at promoting women's presence in science are sporadic and based on scant information that is fragmented among different agencies and bodies. Indeed, with respect to advanced education, most countries collect data on gender only at the aggregate level, and breakdowns by field of science are rare. As for indicators on scientific careers, information is usually potentially available to scientific councils but is neither collected nor disseminated.

Finally, gender-disaggregated lists of science and technology products-publications and patents, for example-are seldom published. Having complete and comparable information on these dimensions and features of the gender gaps in science and technology careers in the region is key to understanding its root causes and proposing effective policies. A preliminary research effort is needed, consisting of the production and dissemination of gender-disaggregated statistics and studies on the possible peculiarities of the gender breakdown in science in Latin America and the Caribbean and a rigorous evaluation of the impacts of various policy instruments designed to address them.

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